

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 USIE-00 INRE-00  
CIAE-00 PM-04 INR-07 L-03 ACDA-07 NSAE-00 PA-01  
SS-15 PRS-01 SP-02 TRSE-00 /053 W  
-----108663 081837Z /47

O 081813Z JUL 77  
FM USMISSION NATO  
TO SECSTATE WASHDC IMMEDIATE 4739  
SECDEF WASHDC IMMEDIATE  
INFO CINCLANT NORFOLK VA  
USLOSACLANT NORFOLK VA  
USNMR SHAPE BE  
USCINCEUR VAIHINGEN GER

C O N F I D E N T I A L SECTION 01 OF 02 NATO 06597

HOLD FOR OPENING OF BUSINESS

E.O. 11652: GDS  
TAGS: MPOL, NATO  
SUBJECT: NATO DEFENSE INITIATIVES: MISSION COMMENT ON  
FINAL DRAFT TOR FOR TASK FORCE ON RESERVE MOBILIZATION

REF: (A) USNATO 6530 (DTG 071233Z JUL 77), (B) STATE  
157058 (DTG 062300Z JUL 77), (C) USNATO 6318 (DTG 011524Z  
JUL 77)

SUMMARY: THE FINAL DRAFT RESERVE MOBILIZATION TOR (REF A)  
ARE ESSENTIALLY THE SAME AS THE EARLIER DRAFT (REF C)  
THAT WASHINGTON COMMENTED ON IN REF B. IN OUR VIEW, THESE  
TOR WILL NOT BE SATISFACTORY UNLESS: A) THEY CALL FOR THE  
TASK FORCE TO PRODUCE A PROGRAM FOR PROVIDING MORE RESERVE  
COMBAT UNITS FOR INTEGRATION INTO ACE PLANNING; AND B)  
THEY ESTABLISH GOALS (AS IN PARA 1, REF B). SINCE THE  
EWG, AT ITS JULY 15 REINFORCED MEETING, WILL ADDRESS TOR  
FOR NINE SEPARATE TASK FORCES, US OBJECTIVES FOR THE  
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RESERVE MOBILIZATION TOR MUST NOT BE FORMULATED IN ISOLA-  
TION FROM THE OTHER EIGHT, BUT SHOULD BE CONSIDERED IN  
THE CONTEXT OF THE OVERALL APPROACH THE US INTENDS TO  
ADOPT FOR THAT MEETING. THUS, THIS TELEGRAM SIMPLY FOR-  
WARDS OUR COMMENT AND IS NOT A REQUEST FOR GUIDANCE. WE  
ARE DEVELOPING AN OVERVIEW MESSAGE THAT WILL SYNTHESIZE  
OUR COMMENT, FORWARD OUR SUGGESTIONS FOR THE APPROACH THE

US SHOULD ADOPT FOR THE JULY 15 MEETING, AND CONTAIN OUR FORMAL REQUEST FOR GUIDANCE. END SUMMARY.

1. THE FINAL DRAFT RESERVE MOBILIZATION TOR (REF A) ARE ESSENTIALLY THE SAME AS THE EARLIER DRAFT (REF C) THAT WASHINGTON COMMENTED ON IN REF B. IN OUR VIEW, THE TOR WILL NOT BE SATISFACTORY UNLESS THE FOLLOWING CHANGES ARE MADE:

A. MOST IMPORTANTLY, THE TOR MUST ADDRESS THE QUESTION OF WHETHER MORE OR DIFFERENT OR BETTER TRAINED AND EQUIPPED RESERVES ARE DESIRABLE OVER THE NEXT FEW YEARS WITHIN THE AFFORDABILITY CRITERION. PARAS 1 AND 3 F, REF B, ADDRESS THIS POINT, BUT IN OUR VIEW, 3F IS DEFECTIVE (AND INCONSISTENT WITH PARA 1) IN SUGGESTING THAT NATO REQUIREMENTS FOR RESERVE FORCES WILL (OR SHOULD BE) DEVELOPED BY THE REINFORCEMENT TASK FORCE. THE TOR FOR THE REINFORCEMENT TASK FORCE (USNATO 6472, DTG 061820Z JUL 77) FOCUS ON REINFORCEMENTS FROM NORTH AMERICA, AND THUS WOULD NOT CONSIDER EUROPEAN RESERVES. WE NOTE THAT THE READINESS TOR ALSO ADDRESS RESERVE FORCES. RATHER THAN THIS FRAGMENTATION, WE BELIEVE THAT THE RESERVE MOBILIZATION TASK FORCE DIRECTOR SHOULD HAVE THE CLEAR TASK TO PRODUCE A PROGRAM FOR PROVIDING MORE RESERVE COMBAT UNITS FOR INTEGRATION INTO ACE PLANNING. AS A PRACTICAL MATTER, SUCH A PROGRAM WOULD PROBABLY FOCUS ON EUROPEAN RESERVES, SINCE IT IS THE CONFIDENTIAL

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EUROPEANS, NOT THE US, THAT HAVE LARGE RESERVE MANPOWER POOLS THAT ARE NOT ORGANIZED INTO COMBAT UNITS, AND WOULD DRAW HEAVILY ON SACEUR'S RESERVE STUDY.

B. A SECOND MAJOR DEFICIENCY IN THE TOR IS FAILURE TO ESTABLISH GOALS. PARA 1, REF B, WOULD TAKE CARE OF THIS DEFICIENCY.

C. IN ADDITION TO THE PRIMARY CONSIDERATIONS ABOVE, THERE ARE SOME FURTHER AREAS THAT COULD BE IMPROVED.

- A. PARA 2, REF B, RESTRICTS THE TOR TO LAND AND AIR MOBILIZABLE RESERVES. WE ARE INCLINED TO AGREE WITH REF B THAT MARITIME RESERVES MIGHT BETTER BE ADDRESSED BY THE TASK FORCE ON MARITIME POSTURE.

- B. THE TOR CONTAIN NO SPECIFIC REFERENCE TO CONSIDERATION OF CIVILIAN RESOURCES TO SUPPORT MOBILIZATION (AS IN PARA 2, REF B). SUCH A REFERENCE WOULD BE USEFUL, BUT WOULD THEN NECESSITATE SOME PROVISION IN THE TOR FOR COORDINATION WITH CEP BODIES.

- C. THE TOR DO NOT CALL SPECIFICALLY FOR A REVIEW OF NATO PROCEDURES AND PLANNING FOR MOBILIZATION (AS IN PARA 3B, REF B). HOWEVER, SUCH A REVIEW MAY BE IMPLICIT IN

PARA 3C OF THE TOR, WHICH CALLS FOR RECOMMENDING CHANGES TO NATO, AS WELL AS TO NATIONAL, PROCEDURES.

- D. THE TOR DO NOT CALL SPECIFICALLY FOR OUTLINING PLANS FOR TRANSPORTATION OF PERSONNEL AND EQUIPMENT (AS IN PARA 3C (7) REF B), BUT SUCH PLANS WOULD OBVIOUSLY BEAR ON THE GENERAL REQUIREMENT IN PARA 3D OF THE TOR TO "IDENTIFY THE FACTORS WHICH DETERMINE THE AVAILABILITY OF THE RESERVE FORCES".

3. IN COMMON WITH SOME OTHER TASK FORCE DIRECTORS, THE

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C O N F I D E N T I A L SECTION 02 OF 02 NATO 06597

RESERVE MOBILIZATION TASK FORCE DIRECTOR HAS NOT INCLUDED A SPECIFIC FORMULATION FOR FISCAL GUIDANCE. WE CONSIDER THAT ALL NINE TASK FORCES SHOULD OPERATE FROM THE SAME GENERAL FISCAL GUIDANCE AND WILL PROVIDE OUR SUGGESTIONS IN OUR OVERVIEW MESSAGE.STREATOR

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## Message Attributes

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